

## Earth Negotiations Bulletin

A Reporting Service for Environment and Development Negotiations

Online at http://www.iisd.ca/uncsd/ism3/

Vol. 27 No. 17

Published by the International Institute for Sustainable Development (IISD)

Monday, 19 March 2012

## PREPARATIONS FOR THE UN CONFERENCE ON SUSTAINABLE DEVELOPMENT: 19-27 MARCH 2012

Delegates continue to negotiate the outcome document for the UN Conference on Sustainable Development (UNCSD, or Rio+20) during back-to-back meetings from 19-27 March 2012, at UN Headquarters in New York, US. The first "informal informal" consultations to negotiate the draft outcome document will take place from 19-23 March, and will be followed by the Third Intersessional Meeting, which will take place from 26-27 March.

Negotiations will be based on the "zero draft," which was developed by the Co-Chairs and Bureau of the UNCSD Preparatory Committee. Titled "The Future We Want," the document incorporates the input received by the UNCSD Secretariat from Member States and other stakeholders by 1 November 2011 (referred to as the "compilation document") as well as comments offered during the 15-16 December 2011 Second Intersessional Meeting of the UNCSD. The first and second readings of the first two sections of the zero draft (the Preamble/Stage Setting and Renewing Political Commitment Sections) were conducted in January 2012. Written comments on the remaining three sections—Green Economy in the Context of Sustainable Development and Poverty Eradication, Institutional Framework for Sustainable Development, and Framework for Action and Follow-up—were due by 29 February 2012. The Secretariat has compiled these comments into a draft that will be used for negotiations beginning today.

## A BRIEF HISTORY OF UN SUSTAINABLE DEVELOPMENT CONFERENCES

The United Nations Conference on Sustainable Development (UNCSD, or Rio+20) will mark the 40th anniversary of the first major international political conference that specifically had the word "environment" in its title. The UNCSD seeks to secure renewed political commitment for sustainable development, assess progress and implementation gaps in meeting previously-agreed commitments, and address new and emerging challenges. The conference will focus on the following themes: a green economy in the context of sustainable development and poverty eradication, and the institutional framework for sustainable development (IFSD).

STOCKHOLM CONFERENCE: The UN Conference on the Human Environment (UNCHE) was held in Stockholm, Sweden, from 5-16 June 1972, and produced three major sets of decisions: the Stockholm Declaration; the Stockholm Action Plan, made up of 109 recommendations on international measures against environmental degradation for governments

and international organizations; and a group of five resolutions calling for a ban on the testing of nuclear weapons, the creation of an international databank on environmental data, actions linked to development and the environment, the creation of an environment fund, and establishing the UN Environment Programme (UNEP), which was charged with providing the central node for global environmental cooperation and treaty making

BRUNDTLAND COMMISSION: In 1983, the UN General Assembly (UNGA) established an independent commission to formulate a long-term agenda for action. The World Commission on Environment and Development—more commonly known as the Brundtland Commission, named for its Chair, Gro Harlem Brundtland—subsequently issued, in 1987, *Our Common Future*, which stressed the need for development strategies in all countries that recognized the limits of the ecosystem's ability to regenerate itself and absorb waste products. The Commission emphasized the link between economic development and environmental issues, and identified poverty eradication as a necessary and fundamental requirement for environmentally sustainable development.

UN CONFERENCE ON ENVIRONMENT AND **DEVELOPMENT:** UNCED, also known as the Earth Summit, was held from 3-14 June 1992, in Rio de Janeiro, Brazil, and involved over 100 Heads of State and Government, representatives from 178 countries, and some 17,000 participants. The principal outputs of UNCED were the Rio Declaration on Environment and Development, Agenda 21 (a 40-chapter programme of action) and the Statement of Forest Principles. The UN Framework Convention on Climate Change and the Convention on Biological Diversity were also opened for signature during the Earth Summit. Agenda 21 called for the creation of a Commission on Sustainable Development (CSD) as a functional commission of the UN Economic and Social Council (ECOSOC), to ensure effective follow-up of UNCED, enhance international cooperation, and examine progress in implementing Agenda 21 at the local, national, regional and international levels.

**UNGASS-19:** The 19th Special Session of the UNGA for the Overall Review and Appraisal of Agenda 21 (23-27 June 1997, New York) adopted the Programme for the Further Implementation of Agenda 21. It assessed progress since UNCED and examined implementation.

WORLD SUMMIT ON SUSTAINABLE
DEVELOPMENT: The WSSD met from 26 August-4
September 2002, in Johannesburg, South Africa. The goal of the WSSD, according to UNGA Resolution 55/199, was to hold a ten-year review of UNCED at the summit level to reinvigorate

This issue of the Earth Negotiations Bulletin © <enb@iisd.org> is written and edited by Delia Paul, Keith Ripley, Nathalie Risse, Ph.D. and Lynn Wagner, Ph.D. The Digital Editor is Leila Mead. The Editor is Pamela S. Chasek, Ph.D. <pam@iisd.org>. The Director of IISD Reporting Services is Langston James "Kimo" Goree VI <kimo@iisd.org>. The Director of IISD Reporting Services is Langston James "Kimo" Goree VI <kimo@iisd.org>. The Director of IISD Reporting Services is Langston James "Kimo" Goree VI <kimo@iisd.org>. The Director of IISD Reporting Services is Langston James "Kimo" Goree VI <kimo@iisd.org>. The Director of IISD Reporting Services is Langston James "Kimo" Goree VI <kimo@iisd.org>. State Bureau of Oceans and International Environmental and Scientific Affairs), the Government of Canada (through CIDA), the Danish Ministry of Foreign Affairs, the Government (EDA), the Danish Ministry of Foreign Affairs, the Government (EDA), the Danish Ministry of Environment (BMZ), and the German Federal Ministry of Foreign Affairs, the Government of Australia, the Ministry of Environment of Sweden, the New Zealand Ministry of Foreign Affairs and Trade, SWAN International, the Swiss Federal Office for the Environment (FOEN), the Finnish Ministry for Foreign Affairs, the Japanese Ministry of Environment (through the Institute for Global Environmental Strategies - IGES), the Japanese Ministry of Economy, Trade and Industry (through the Global Industrial and Social Progress Research Institute - GISPRI), and the United Nations Environment Programme (UNEP). Funding for translation of the Bulletin into French has been provided by the Government of France, the Belgium Walloon Region, the Province of Québec, and the International Organization of the Francophone (OIF and IEPF). The opinions expressed in the Bulletin are those of the authors and do not necessarily reflect the views of IISD or other donors. Excerpts from the Bulletin may be used in non-commercial publications with appropriate academic citation. For information on



the global commitment to sustainable development. The WSSD gathered over 21,000 participants from 191 countries. Delegates negotiated and adopted the Johannesburg Plan of Implementation (JPOI) and the Johannesburg Declaration on Sustainable Development. The JPOI is designed as a framework for action to implement the commitments originally agreed at UNCED. The Johannesburg Declaration outlines the path taken from UNCED to the WSSD, highlights challenges, expresses a commitment to sustainable development, underscores the importance of multilateralism, and emphasizes the need for implementation.

UNGA 64: On 24 December 2009, the UN General Assembly adopted Resolution 64/236 and agreed to convene the UNCSD in 2012 in Brazil. Resolution 64/236 also called for holding three Preparatory Committee (PrepCom) meetings prior to the UNCSD. On 14 May 2010, UN Secretary-General Ban Ki-moon announced the appointment of UN Under-Secretary-General for Economic and Social Affairs Sha Zukang as Secretary-General for the Conference. The UN Secretary-General subsequently appointed Brice Lalonde (France) and Elizabeth Thompson (Barbados) as executive coordinators.

UNCSD PREPCOM I: This meeting was held from 17-19 May 2010, at UN Headquarters in New York. The PrepCom assessed progress to date and the remaining gaps in implementing outcomes of major summits on sustainable development, as well as new and emerging challenges, a green economy in the context of sustainable development and poverty eradication, and the IFSD. Participants also organized their work in the lead-up to 2012, and considered the UNCSD's rules of procedure.

FIRST INTERSESSIONAL MEETING: This meeting convened from 10-11 January 2011, at UN Headquarters in New York. Delegates listened to a summary of the findings of the Synthesis Report on securing renewed political commitment for sustainable development. Panel discussions were held on the green economy in the context of sustainable development and poverty eradication, and on the IFSD.

UNCSD PREPCOM II: This meeting took place from 7-8 March 2011, at UN Headquarters in New York. Delegates discussed progress to date and remaining gaps in the implementation of the outcomes of the major summits on sustainable development, addressed new and emerging challenges, discussed the scope of a green economy and the idea of a "blue economy," and debated the IFSD. At the end of the meeting, a decision was adopted on the process for preparing the draft outcome document for the UNCSD.

UNCSD SUBREGIONAL PREPARATORY MEETINGS FOR SIDS: Three subregional preparatory meetings were convened to allow small island developing states (SIDS) the opportunity to prepare inputs into the UNCSD preparatory process. The Subregional Preparatory Meeting for the Caribbean convened in Georgetown, Guyana, on 20 June 2011. The Subregional Preparatory Committee for the Atlantic, Indian Ocean, Mediterranean, and South China Sea (AIMS) countries, convened in Mahé, Seychelles, from 7-8 July 2011. The Pacific Subregional Preparatory Joint Ministerial Meeting convened in Apia, Samoa, from 21-22 July 2011.

UNCSD REGIONAL PREPARATORY MEETINGS: The UN regional economic and social commissions organized preparatory meetings for the UN regions between September and December 2011.

The Regional Preparatory meeting for Latin America and the Caribbean convened in Santiago, Chile, from 7-9 September 2011. The main outcome of this meeting included calls for finding better ways to measure the wealth of countries that adequately reflect the three pillars of sustainable development, and a flexible and efficient global IFSD ensuring effective

integration of the three pillars. Delegates also discussed a proposal from Colombia and Guatemala to launch a process to develop sustainable development goals (SDGs).

The **Arab Regional Preparatory Meeting** took place from 16-17 October 2011, in Cairo, Egypt. Delegates highlighted the lack of a universal definition of green economy and agreed that it should be a tool for sustainable development rather than a new principle that might replace sustainable development. Some said they could not discuss the international options for the IFSD until the proposals and their financial implications are clear. Participants also highlighted the need for balance among the three pillars of sustainable development.

The Regional Preparatory Meeting for Asia and the Pacific took place from 19-20 October 2011, in Seoul, Republic of Korea. Although many found merit in the idea in the idea of a green economy, some noted that it should not lead to protectionism or conditionalities. On IFSD, while many favored "strengthening" UNEP, there was no consensus on whether this should be done through transforming UNEP into a specialized agency. Some participants also expressed interest and support for establishing a sustainable development council.

The Regional Preparatory Meeting for Africa took place from 20-25 October 2011, in Addis Ababa, Ethiopia. On IFSD, while there was some opposition to the idea of transforming UNEP into a specialized agency, all participants agreed on the need to strengthen the programme. Delegates supported the concept of a green economy while indicating that it needs more definition, should not result in protectionism or trade conditionalities, and should include the concept of sustainable land management. On means of implementation, delegates committed to a number of objectives, including ensuring improved environmental governance, transparency and accountability. They also called on the international community to meet existing commitments, such as the need to double aid to Africa.

The Regional Preparatory Meeting for Europe and North America convened in Geneva, Switzerland, from 1-2 December 2011. Participants called for improvement in monitoring and evaluation of progress on sustainable development, better integration of the three pillars of sustainable development, and stronger regional cooperation. They discussed the proposal for SDGs and supported a green economy roadmap, while acknowledging different views and the need to accommodate the unique challenges of different countries. On IFSD, many supported upgrading and transforming UNEP, creating a sustainable development council, strengthening the regional commissions and national sustainable development councils, and engaging civil society. There was both support for and opposition to proposals for a new international convention elaborating Rio Principle 10 on access to information and public participation.

SECOND INTERSESSIONAL MEETING: This meeting convened from 15-16 December 2011 at UN Headquarters in New York. Participants discussed the compilation of submissions from states, UN bodies, intergovernmental organizations and Major Groups, and provided comments and guidance for the development, structure and format of a zero draft of the outcome document to be adopted at the UNCSD in June 2012.

INITIAL DISCUSSIONS OF THE ZERO DRAFT: This meeting took place at UN Headquarters in New York from 25-27 January 2012. In their opening statements, delegates agreed that the zero draft would serve as the basis for negotiations. They had submitted written comments on the first two sections of the zero draft—the Preamble/Stage Setting and Renewing Political Commitment Sections—prior to the January discussions, and began negotiations on these sections.